

KACT, WCO Headquarters, Brussels, Belgium, June, 30 - July, 11, 2014

**Harmonized System – GIRs and Hi-Tech and related products** 

**Izaak Wind** 





#### **Ground Rules**

- Be on time
- No PCs or mobile phones
- Respect
- There is no such thing as a stupid question
- Support
- Team Work
- Active participation
- Have fun









# HELLO

What's my name? Where do I work? Why am I here?





#### **Session I: Programme Overview & Positioning**

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**Day 1 – Monday, 7 July 2014** 

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# The Harmonized System

A brief introduction





#### The HS: a WCO instrument

- ✓ WCO : the intergovernmental organization uniquely competent in Customs matters
- √ 179 Members (newest Member : Somalia)
- ✓ Global Centre of Customs expertise
- ✓ Leading role in development, and implementation of modern Customs procedures





# Harmonization and Simplification of Customs Systems and Procedures

Conventions, other instruments and best-practice approaches

 Harmonization and simplification of Customs systems and procedures





- Multipurpose Goods Nomenclature
- Basis for Customs Tariffs and Trade Statistics of 200 countries and economies
- More than 98 % of World trade in terms of the HS
- A universal economic language and code for transportable goods
- Implemented internationally in 1988 by the HS Convention (149 Contracting Parties by June 2014)
- Maintained by WCO through the HS Committee
- Nomenclature Sub-Directorate acts as Secretariat





- MAIN OBJECTIVES
  - To facilitate international trade
  - Collection, comparison and analysis of trade statistics
  - Standardization of trade documentation and transmission of data





#### Used by :

- » Customs and statisticians
- » Governments
- » International organizations
- » Private sector

#### Many purposes, such as:

internal taxes, trade policies, monitoring of controlled goods, rules of origin, freight tariffs, transport statistics, price monitoring, quota controls, compilation of national accounts, and economic research and analysis.

A universal economic language and code for goods, and an indispensable tool for international trade





#### **Convention**

- -PREAMBLE
- -20 ARTICLES
- -+ ANNEX

"The Harmonized Commodity Description and Coding System"

commonly referred to as

"Harmonized System", "HS", or "Nomenclature"





• Structure (2012-edition)

21 Sections: I to XXI

- **-96 Chapters: 1 to 97** 
  - 1,224 headings (4 digits)
    - -5,205 descriptions of commodities (6 digits)





- Section, Chapter and Subheading Notes
  - To define the scope of :
    - Section
    - Chapter
    - Heading (or group of headings)
    - Subheading
  - Form an integral part of the HS
  - Commonly known as "legal notes"





 General definitions <u>limiting</u> the scope of a subheading or heading or the meaning of particular terms

#### – Examples :

- Note 4 to Chapter 85 –
   definition of "flash memory cards" and "smart cards"
- Note 5 (A) to Chapter 84 –
   definition of "ADP-machines"





- Non exhaustive list of products covered
- example :
  - Note 2 to Chapter 86 –
     "parts of railway or tramway locomotives or rolling-stock"
     of heading 86.07
- <u>Exhaustive</u> list of goods covered by a heading or group of headings
- example :
  - Note 3 to Chapter 85 –
     scope of heading 85.09





- Exclusions (products not covered)
- example :
  - Note 1 to Chapter 85 –
     list of products not classified in Chapter 85
    - + indication where to be classified

NB. Almost all Chapters have an exclusion Note!





#### Relation to national Customs tariffs

- Customs tariffs and statistical nomenclatures shall be in conformity with the HS:
  - use all headings and subheadings together with their related numerical codes
  - general rules of interpretation, all section notes, chapter notes and subheading notes
  - follow the numerical sequence of the HS
  - no modifications permitted except textual adaptations for the purposes of domestic law





 Make publicly available import and export trade statistics in term of 6-digit of the HS

#### **Exceptions:**

- for reasons of commercial confidentiality or national security
- goods of no commercial value
- To implement HS amendments on the date of their entry into force (art. 16)





- Harmonized System Committee (HSC)
  - Composed of the representatives of HS
     Contracting Parties
  - Two sessions in a year
  - Classification questions (including disputes)
  - Classification Opinions
  - Explanatory Note amendments
  - Legal Text amendments
  - HS-related Council recommendations
  - General questions and policy matters relating to the HS





- Working Party (WP)
  - finalizing drafts of Classification Opinions and Explanatory Notes
- Review Sub-Committee (RSC)
  - keeping the HS up to date in terms of trading patterns and changes in technology
- Scientific Sub-Committee (SSC)
  - assisting the HSC and other WCO committees







# **Amending the Harmonized System**





# Amending the HS

#### **PREAMBLE**

### INTERNATIONAL CONVENTION ON

"The Contracting Parties to this Convention, established under the auspices of the Customs Competition COMMODITY

"Considering the importance of ensuring that the Harmonized System is kept up-to-cate the tight of charge in a close of partition of interesting that the contract in a co

"...Have agreed...





# Amending the HS

#### **ARTICLE 8**

(Role of the Council)

"The Council shall examine proposals for amendment of this Convention, prepared by the Harmonized System Committee, and recommend them to the Contracting Parties..."

#### **ARTICLE 16**

(Amendment procedure)

"The Council may recommend amendments to this Convention to the Contracting Parties."



# Amending the HS (Current review)



- Drafting period (± 5 years)
   mid 2009 to spring 2014
- Adoption period (± 6 months)
   July 2014 to January 2015
- Implementation period (± 2 years)
   January 2015 to January 2017
- Entry into force1 January 2017



# Amending the HS



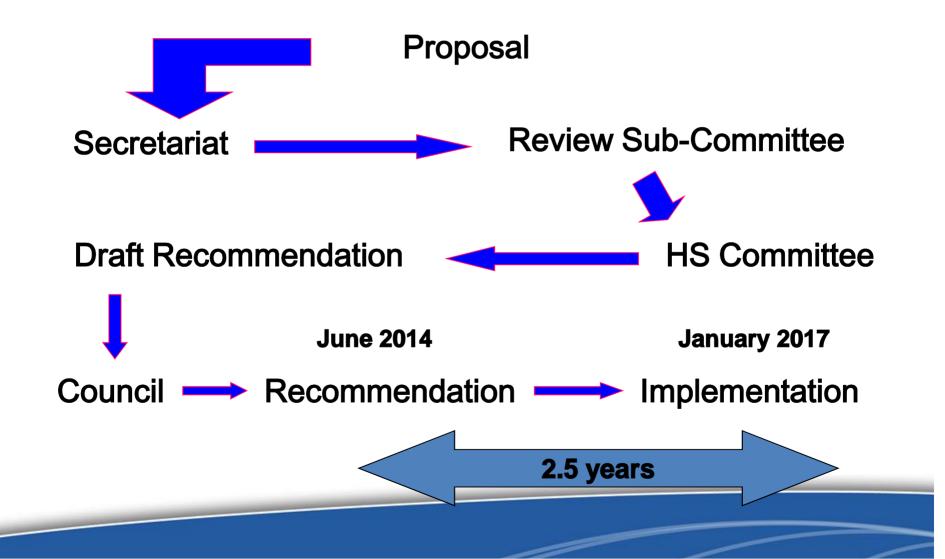
**National Administration** [Company / Federation] **WCO Secretariat / HS Committee** Scientific Sub-Committee ⇒← **HS Review Sub-Committee** Scientific Sub-Committee ⇒

← **HS Committee (March 2014 - final** draft) WCO Council (June 2014 – Recommendation) **National Administration Reservation?** Not adopted **Adopted (January 2015)** 



# **PRINCIPLES**









# **Adoption period**

#### **Article 16 - Amendment procedure**

- 1. The Council may recommend amendments to this Convention to the Contracting Parties.
- 2. Any Contracting Party may notify the Secretary General of an <u>objection</u> to a recommended amendment and may subsequently withdraw such objection within the period specified in paragraph 3 of this Article.
- 3. Any recommended amendment shall be deemed to be accepted <u>six months</u> <u>after the date of its notification</u> by the Secretary General provided that there is no objection outstanding at the end of this period.

*[...]* 





# Implementation period

#### **Article 16 - Amendment procedure**

[...]

- 4. Accepted amendments shall enter into force for all Contracting Parties on one of the following dates:
  - (a) where the recommended amendment is notified before 1 April, the date shall be the first of January of the second year following the date of such notification,

or

(b) where the recommended amendment is notified <u>on or after 1 April</u>, the date shall be <u>the first of January of the third year following the date of</u> such notification.



# Implementation period (1) WCO



- Development of requisite correlation tables between the old and the new versions of the HS
- Drafting of amendments to the Explanatory Notes
- Updating and re-publication of all HS related publications, e.g.:
  - Nomenclature
  - Explanatory Notes
  - Classification Opinions
  - Alphabetical Index
  - [Commodity Database, Harmonizer,] etc.)
- Updating the WCO Web site



# Implementation period (2) Other than WCO



- Translation of the texts into third language (if necessary)
- Legislative process in Member administrations
- Updating of affected computer databases in Member administrations
- Training of Customs, other affected government agencies and trade
- WTO negotiations concerning the possible impairment of tariff concessions
- Revision of the trade statistical systems of the United Nations (for example, the SITC, CPC)



# Co-operation with other international organizations



- WTO (Schedules of tariff concessions)
- UNSD
- CITES (Endangered species)
- WHO (pharmaceuticals)
- FAO (food security program)
- UNEP:
  - Ozone Secretariat (Ozone Layer Recommendation)
  - Basel Convention (Hazardous wastes)
- ICC (Technical issues input from industry)



# Session IV the General Interpretative Rules

#### But first:

#### **HOW TO CLASSIFY A COMMODITY?**

- wii
- what material or substance is it?
- what is its function or use ?
- under what form is it imported/exported?
- is it the only possible classification?





Classification: an easy or complex exercise?

#### **General Interpretative Rules**

- Rule 1: Terms of headings and Notes
- Rule 2: Expanding the scope of headings
- Rule 3: Classification under two or more headings
- Rule 4: Akin
- Rule 5 : Packaging
- Rule 6 : Subheading level





#### Rule 1: Terms of headings and Notes

- Heading 22.06: Mixtures of fermented beverages and mixtures of fermented beverages and nonalcoholic beverages, n.e.s.o.i.
- Heading 82.14: Manicure or pedicure sets
- Heading 30.06: First-aid boxes and kits
- Heading 96.05: Travel sets for personal toilet



#### Rule 2: Expanding the scope of headings (i)



# Rule 2 (a):

- presented incomplete or unfinished
- essential character of the complete or finished article



#### Rule 2: Expanding the scope of headings (ii)



# Rule 2 (a):

 presented unassembled or disassembled

### **However:**

- Work trucks <u>fitted</u> with a crane (heading 84.26) or with lifting or handling equipment (heading 84.27)
- Chassis <u>fitted</u> with engines: heading 87.06



#### Rule 2: Expanding the scope of headings (iii)



#### **Rule 2 (b)**

- (i) Reference to a material => includes a reference to mixtures or combinations of that material or substance with other materials or substances
- (ii) Reference to goods of a given material or substance includes goods consisting wholly or partly of such material or substance
- (iii) Classification of goods consisting of more than one material or substance => Rule 3



## Rule 3: Classification under two or more headings



- (a) Most specific description
- (b) Mixtures / Composite goods consisting of different materials or made up of different components / Goods put up in sets for retail sale
- (c) Heading which occurs last in numerical order among those which equally merit consideration



## Rule 3 (a): Most specific description



#### What is 'most specific'?

- Tufted textile carpets identifiable for use in cars: heading 57.03 and not 87.08
- Unframed safety glass, shaped and identifiable for use in aircraft: heading 70.07 and not 88.03
- A 'photomask' to be used in machinery of heading 84.86: heading 37.05 and not 84.86





#### Rule 4: Akin

- Only if not possible with recourse to GIRs
   1 to 3
- Very rarely applied
- Kinship: description, character, purpose
- Safeguard



#### Rule 4: Akin



**HS 2002:** 

Cooking appliances and plate warmers :

7321.11 - - For gas fuel or for both gas and other fuels

7321.12 - - For liquid fuel

7321.13 - - For solid fuel

**HS 2007:** 

Cooking appliances and plate warmers :

7321.11 - - For gas fuel or for both gas and other fuels

7321.12 - - For liquid fuel

7321.19 - - Other, including appliances for solid fuel







- Separate classification of articles and wrapping materials?
- Additional to the foregoing provisions
- Rule 5 gives the answer, unless . . .







- Specific cases and containers
- Conditions:
  - Suitable for long-term use
  - Specially shaped or fitted
  - Presented with the articles for which they are intended
- Classification with such articles when of a kind normally sold therewith
- Rule does not, however, apply to containers which give the whole its essential character







- \* Shaver case containing an electric shaver
- Binocular case presented with a pair of binoculars, but packed separately
- \* But what about the following?











### **Rule 5 (b)**



- Subject to the provisions of Rule 5 (a)
- Presented with the goods therein
- Of a kind normally used for packing such goods

#### **However:**

 Packing materials or packing containers are clearly suitable for repetitive use







→ Not applicable if there are no subdivisions : e.g., heading 22.03

#### For legal purposes:

- Classification according to the terms of subheadings and any related Subheading Notes
- Mutatis mutandis, to Rules 1 to 5
- Only subheadings at the same level are comparable







Note 3 to Chapter 29: 'Goods which could be included in two or more headings of this Chapter are to be classified in that one of those which occurs last in numerical order.'

Applicable at subheading level?



#### Rule 6: Section and Chapter Notes (1)



Relative Section and Chapter Notes also apply, unless the context otherwise requires

Subheading Note 2 to Chapter 29: 'Note 3 to Chapter 29 does not apply to the subheadings of this Chapter.'

Therefore, classification on the basis of GIR 3







#### Poults (young turkey):

01.05 Live (...) turkeys, ....

- Weighing not more than 185 g:

0105.12 -- Turkeys

- Other:

0105.99 -- Other



GIRs: Where do we find them?



# HS Convention





**Annex** 

Article 2:

Annex = integral part of Convention

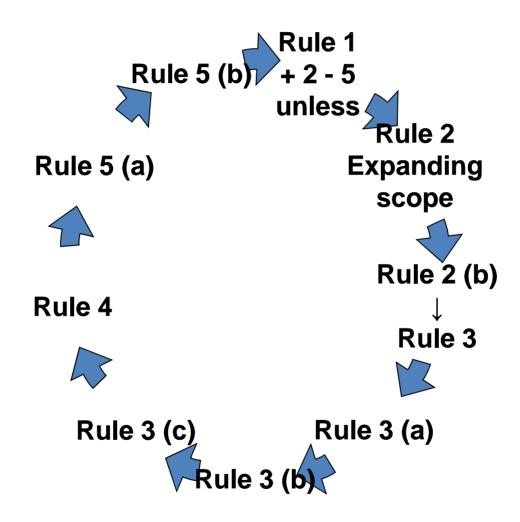
National tariff and statistical

nomenclatures















# THANK YOU FOR YOUR ATTENTION

**ANY QUESTIONS?** 



#### **Session V**



### Application of GIRs 1 and 6





#### Step by step process:

- Identify the goods
- Identify the possible Chapters
- Consider the appropriate Section and Chapter Notes
- Locate the appropriate headings
- [Classify at subheading level]







First step:

Rule 0









#### First step:

- Identify the goods as presented
- Full description
- Taking into account the HS provisions





#### Rule 0

#### Description of the goods

Wheat flour

Vegetable oils

Salt

Wheat gluten

Mineral salts

**Oleoresins** 

Colorant







Description of the goods

**NOODLES!!!** 





#### Description of goods

## A consignment of drums





#### Description of goods

What are the goods? What type of drums?

- Brake drums for bikes, cars, other vehicles
- Containers for materials, for compressed or liquefied gas
- Parts for machinery, plant industrial, agricultural, etc.
- Musical instruments bass, side drums, toys
- For photocopying machinery
- Weight drums for clocks





#### GIR 1

The <u>titles</u> of Sections, Chapters and sub-Chapters are provided for ease of reference only; <u>for legal purposes</u>, classification shall be determined according to the <u>terms</u> of the headings and any relative Section or Chapter Notes <u>and</u>, provided such headings or Notes do not otherwise require, according to the following provisions.





#### **TITLES**

#### for ease of reference only

- 1) Sections, Chapters and sub-Chapters
- 2) Categories or types of goods
- 3) Not possible to cite them all
- 4) No legal bearing on classification





#### Example (1)

Chapter 22: Beverages, spirits and vinegar

#### Also:

- ✓ ice and snow (22.01)
- √ denatured ethyl alcohol (22.07)





#### Example (2)

Chapter 28: Inorganic chemicals; organic or inorganic compounds of precious metals, of rare-earth metals, of radioactive elements or of isotopes

#### Also:

- ✓ organic compounds of mercury (28.52)
- ✓ liquid or compressed air (28.53)

#### **But not:**

pure sodium chloride (25.01)





#### Example (3)

Section XV: Base metals and articles of base metals

#### But not:

- ✓ Base metal clad with precious metal (Chapter 71)
- ✓ Vehicles, vessels, aircraft (Section XVII)
- ✓ Toys or sports requisites (Chapter 95)





#### Sub-Chapter

- Not all Chapters
- In Chapter 72
- Group of headings





#### Chapter 72: Grouped according to production stage and composition

- ✓ Primary materials; products in granular or powder form
- ✓ Iron and non-alloy steel
- √ Stainless steel
- ✓ Other alloy steel; hollow drill bars and rods





#### Chapter 39: Production stage

- ✓ "Primary form":
  - i. Also part of the heading text
  - ii. Defined in Note 6 to Chapter 39
- ✓ "Waste; semi-manufactures; articles":
  - i. Limited scope of "waste" (Note 7 to Chapter 39)
  - ii. No definition for other categories referred to in Sub-Chapter title
  - iii. Reference to "Sub-Chapter" in Note 11 to Chapter 39





Legal purposes, terms of:

- ✓ Headings
- ✓ And
- ✓ Any relative Section or Chapter Notes





## Legal purposes Terms of the headings

# What it is? Flour What is it made from? Meat What is it used for? Human consumption or otherwise

02.10:	edible flours and meals of meat or meat
	offal
23.01:	flours, meals and pellets, of meat or meat
	offal, () <u>unfit for human consumption</u>







#### **Notes**

- ✓ Located at the beginning of the Section or Chapter
- ✓ Not all Sections and Chapters do have Notes
- ✓ Do not confuse with Explanatory Notes!





### Nature of Section or Chapter Notes:

- ✓ Restriction of scope
- ✓ Expanding the scope
- ✓ Definitions







### Notes – restricting

- ✓ Exclusion Notes: 'This Section/Chapter does not cover:'
- ✓ Notes 1 to Section XVI/Chapters 84 and 85
- ✓ Note 2, 2<sup>nd</sup> and 3<sup>rd</sup> paragraph, to Chapter 84
- ✓ Note 5 (D) to Chapter 84
- ✓ Note 7 to Chapter 90





Notes – expanding the scope of a heading or of a term:

- ✓ Note 2 to Chapter 6
- ✓ Note 2 to Chapter 7 ("vegetables")
- ✓ Note 1 to Chapter 40 ("rubber")





### Notes - definitions

### For the whole Nomenclature:

- ✓ Note 1 to Chapter 39 (plastics)
- ✓ Note 1 to Chapter 40 (rubber)





### Notes – definitions

For the Section, Chapter or heading:

- ✓ Section: Note 5 to Section XVI ("Machines")
- ✓ Heading: Note 8 to Chapter 84 ("pocket-size")
- ✓ Subheading: Subheading Note 1 to Chapter 84 ("systems" of 8471.49)





### Notes – classification principles

### Priority classification:

- ✓ Notes 1 and 2 to Section VI
- ✓ Note 4 to Chapter 30
- ✓ Note 9 (D) to Chapter 84





### Notes – classification principles

### **Parts**

- ✓ Note 2 to Chapter 82
- ✓ Note 1 to Chapter 83
- ✓ Note 2 to Section XVI
- ✓ Note 2 to Chapter 90





### Rules 2 to 6 applicable?

### Certain conditions

- a) And
- b) Provided such headings or Notes do not otherwise require
- c) According to the following provisions





### Provided such headings or Notes do not otherwise require

### Example 1:

- ✓ Rule 2 (b) => mixtures or combinations are included in headings/Notes referring to a material or substance
- ✓ Machinery of ceramic material (Note 1 (b) to Chapter 84) =>
  also includes a combination
- ✓ Mixtures of odoriferous substances (heading 33.02)





# Provided such headings or Notes do not otherwise require Example 2:

- ✓ Rule 2 (a) => unassembled
- ✓ Chassis fitted with engines (heading 87.06)





Finally:

Rule 1 is

**ALLWAYS APPLICABLE** 







Q and A





### Copy of GIR 1:

- For legal purposes
- According to the terms of those subheadings
- Any related Subheading Notes

### However:

- To the above Rules
- Only subheadings at the same level comparable
- Relative Section and Chapter Notes also apply
- Unless the context otherwise requires







- Scope of subheading restricted by:
  - ✓ Terms of the heading
  - ✓ Section of Chapter Note
- Any Subheading Note?





### Relative Section and Chapter Notes also apply

- Subheading 3825.30: Clinical waste
- No Subheading Note
- Note 6 (a) to Chapter 38





Which subheading to classify the following (and why):

T-shirt, made of 50 % (by weight) of cotton and 50 % (by weight) of man-made fibres

Heading 61.09: T-shirts, singlets and other vests:

6109.10 – Of cotton

6109.90 - Other





Subheading 6109.90 by application of GIR 6:

Subheading Note 2 to Section XI:

Products of Chapters 56 to 63 **containing two or more textile materials** are to be regarded as consisting wholly of that textile material **which would be selected under Note 2 to this Section** for the classification of a product of Chapters 50 to 55 or of heading 58.09 consisting of the same textile materials.

#### Note 2 to Section XI:

Goods classifiable in Chapters 50 to 55 or in heading 58.09 or 59.02 and of a mixture of two or more textile materials are to be classified as if consisting wholly of that one textile material which predominates by weight over any other single textile material.

When no one textile material predominates by weight, the goods are to be classified as if consisting wholly of that one textile material which is covered by the heading which occurs last in numerical order among those which equally merit consideration.





### Subheadings at the same level

- One-dash level
- Two-dash level

### Note:

- Maximum of HS: two-dash level
- National: no maximum provided







### One-dash level – Example

Heading 84.34:

Milking machines and dairy machinery.

8434.10 – Milking machines

8434.20 - Dairy machinery

8434.90 - Parts





Two-dash level – Example

Heading 84.67:

Tools for working in the hand, pneumatic, hydraulic or with self-contained electric or non-electric motor.

– With self-contained electric motor:

8467.22 -- Saws

– Other tools:

8467.81 -- Chain saws

Chain saw with self-contained electric motor: 8467.22 or 8467.81?







### Scope of the subheading shall not extend:

- that of the heading (one-dash level)
- that of the one-dash subheading to which it belongs (two-dash level)







Heading 22.01 at national level: "Other"

2201 10 19 - - - Other

2201 10 90 - - Other

2201 90 00 - Other







### At national level: "Other"

2201 10 - Mineral waters and aerated waters:

- - Natural mineral water:

2201 10 11 - - - Not carbonated

2201 10 19 - - - Other

2201 10 90 - - Other

2201 90 00 - Other





# THANK YOU FOR YOUR ATTENTION

**ANY QUESTIONS?** 





## THAT's ALL!