

## **Designing cities; designing the future** Dimitri Zenghelis



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# Over 50% of the global population now live in cities and urban areas, rising to 70% by 2050

Billions





## Modelling the macroeconomy

An economic model is essentially a simplified framework for describing the workings of the economy. It exerts the discipline of forcing the modeller to formally articulate assumptions and tease out relationships behind those assumptions:

- The very things that are most interesting when it comes to making predictions decades ahead are those which are hardest to model.
- Economic factors that are subject to economies of scale, complementarities, physical and institutional lock in, irreversibilities, new networks and pathdependencies lead to multiple equilibria.
- Fully integrated endogenous systems mean structural breaks push the economy onto new paths driven by new technologies, institutions and behaviours.
- Makes modelling long periods very hard because even small errors persist and explode and alter the outputs of the model like a malignant disease.
- The result is that more often than not, they are simply not modelled.
- Consequently the models tell us little about how the future will evolve or the costs and benefits of long run policies.



## Planning the macroeconomy

Urban planning and the recent financial market crash:

- Sprawling suburbs such as Victorville, 100 miles northeast of downtown Los Angeles\* entirely dependent on private cars to connect homes to work and services.
- Such neighbourhoods **unviable** when fuel prices rose from \$2 early in the decade to \$4 in 2008.
- The unsustainable nature of resource-intensive planning manifests itself in the short- as well as the long-term.

\*See Karlenzig (2011) 'The Death of Sprawl'



## **Designing an unsustainable future**

1. An increase in the urban infrastructure gap	Indian urban infrastructure gap estimated at \$827 billion over next 20 years, 67% for roads
2. Growing costs of traffic congestion	In Beijing these range between 7.5 and 15% of GDP
3. Rising cost of air pollution	For 311 cities, 86% exceed WHO air quality guidelines equating to 730,000 premature deaths
4. Increasing social exclusion	Rising levels of socially divided cities
5. Lock-in of inefficiently high levels of energy consumption	In study of 50 cities, almost 60% growth in expected energy consumption related to sprawl
6. Wide range of other economic and social costs	Road safety, health costs, reducing ecosystem services
7. Embedded carbon emissions	Production of infrastructure materials would generate around 470 Gt of CO2 in developing countries
8. Operational carbon emissions	Doubling of carbon emissions from transport by 2050 (majority being urban transport)
Sources: Creutzig and He (2009), SEI (2014) [preliminary	analysis], Ahluwalia et al (2014), Bourdic et al (2012)

# NCE Pillar 1 – Compact Urban Form: Maximising economies of scale, agglomeration effects and networking advantages

- Human-scale cities with higher density, mixed-use urban form and good quality urban design
- Compact city development goes beyond urban containment and includes dense, transit-oriented urban expansion for high-density, high-growth cities
- Development in established megacities can largely be accommodated on existing urban land

Re-densification is already happening in some leading cities

#### New development in London (LSE Cities 2012)



Floorspace additions between 2004 and 2011

# Lock in: Choices today create path dependencies for decades to come



### Cities with higher density tend to have lower carbon emissions

Population density and CO2 emissions per capita in 73 OECD metropolitan areas, 2006



Source: Call for evidence contribution by the OECD

### NCE Pillar 2 – 'Smart' Infrastructure

Resource efficient	About efficiency. Static and dynamic.
growth	Urban areas are well placed to lead the resource efficient transition. Cities contain <b>concentrated mix of specialisation and diversity</b> and economic activity which generates a <b>fertile environment for innovation</b> in ideas, technologies and processes.
Efficient economies start with 'smart' cities	Integrated technologies will help make dense complex environments work efficiently. Cities are essentially tightly integrated systems, but with humans! Smart Grid Smarter Healthcare Smarter Public Safety Smarter Buildings – energy Management
	Cities that think, adapt and evolve will learn to optimize their resources, food, energy, health, communications and climate. A broadband digital infrastructure can connect people to people, people to city systems and city systems to city systems, allowing cities and residents to respond to changing circumstances in near real-time.

### NCE Pillar 2 – 'Smart' Infrastructure

- Cities need smart infrastructure to capture the economic benefits of compact urban form.
- Crucial to invest in infrastructure resilience.
- Smart urban developments around the world are increasingly acting as critical test-beds

#### 'Smart' infrastructure is already catching up

Number of cities (Source: Embarq 2012)



#### Comparing public transport systems

Number of cities (Source: Wright 2007)



Implementing smart transport infrastructures such as Bus Rapid Transit (BRT) has transformative effects.

### NCE Pillar 3 – Effective institutions

	Case study
Financial control	<ul> <li>Greater fiscal autonomy already a trend in higher income cities.</li> <li>Expenditure at the sub-national level in OECD countries reached 33% in 2005</li> <li>Only 4% of the 500 largest cities in developing countries are creditworthy in international financial markets, and 20% in local markets. Yet for \$1 invested in creditworthiness can leverage \$100 from private sector</li> <li>City-level creditworthiness takes time to achieve, e.g. Lima took five years.</li> </ul>
Transparency and accountability	<ul> <li>Bangalore is using GIS technology and on-line self assessments to streamline property tax. Revenues doubled in one year between 2007-08 and 2008-09.</li> </ul>
Metropolitan Authorities	Transport for London: a single London wide agency overseeing all urban transport modes- non-motorised transport, public transport, and road traffic.
Policy coordination	<ul> <li>India's National Urban Transport Policy, integrating transport and land use planning as a single strategic goal.</li> </ul>
Accounting standards	<ul> <li>Need for system of 'integrated accounts' for cities - develop framework similar to Standard National Accounting System – US GAAP</li> </ul>

#### Alternative pathways can reduce costs and deliver co-benefits Compact form and could save China \$1.4 trillion in 1. Closing infrastructure gap infrastructure spending (World Bank) 2. Greater productivity and Compact urban pathway in China could lead to higher • economic growth, greater productivity, boost to tertiary growth - from agglomeration industry share (World Bank) 3. Cost savings – in transport Transit-oriented urban development can reduce US per capita car use by 50%, reducing household expenditure by sector 20% Co-benefits include: equitable accessibility, reduced 4, Co-benefits publiccongestion, improved public health and safety, energy transport-oriented and security walkable cities 5. Substantial health benefits More active lifestyle (walking + cycling) estimated at £17 billion per annum to NHS in UK from improved air quality, greater physical activity Evidence to come from SEI 6. Emissions reductions from decreased demand for construction materials IPCC estimate 20-50 percent reduction in GHG emissions 7. Lower carbon emissions ٠ from urban transport (2010-2050) transport, buildings etc. Compact urban form reduce emissions by about [1.1GT] in 2040 rising to [2 GT] in 2050

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# Some cities have shown that an alternative urban pathway can go hand-in-hand with economic growth

#### Stockholm



#### Copenhagen



#### London

#### Figure B4.2a Green Growth



#### Hong Kong



#### Low carbon growth in cities

#### Stockholm

GVA per capita grew by 41% from 1993 to 2010

GHG emissions per capita fell 31% from 5.4 tCO2e to 3.7 tCO2e

#### Copenhagen

GVA per capita grew by 30% from 1993 to 2010

Transport-related emissions fell by 9% to 0.76 tCO2 per capita

#### Hong Kong

GVA per capita, grew by 51% from 1993 to 2010.

Emissions per capita fell by 7% to 5.5 tCO2

Road fuel consumption per capita fell 8% to 50 litres per year

## Conclusion

We are at a crossroads: inaction will reduce citizen welfare, increase costs and insecurity and eventually risk urban catastrophe.

- Resource-efficient growth is the only sustainable long-term option.
- A transition to a low-carbon resource efficient economy can bring a new era of progress, induced innovation and prosperity. Cleaner, quieter, more efficient, energy secure sustainably-planned cities also attractive.
- Credible long-term policy can reduce uncertainty in recession and generate profitable new markets, drive private investment/jobs/growth.
- Long-run coordinated thinking is required focus on designing and directing rather than predicting future. Race in a market to supply a resource-constrained world.
- Major world cities are increasingly taking the lead setting strong targets.

The **choices made in cities today** on transport, infrastructure, buildings and industry, as they grow rapidly over the coming decades, **will determine**:

- the technology, institutions and behaviours they lock-in to
- whether mankind can both manage climate change and capture the benefits of resourceefficient growth.