



# Leveraging MLTSS to Accomplish System Objectives





## Leveraging MLTSS to Accomplish System Objectives

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# What are States' Objectives for MLTSS?

## System Balance

- Increase HCBS options
- Improve nursing home diversion/transition

## Access

- Reduce HCBS waiting lists
- Increase primary care, dental, transportation

## Better Experience

- Person-centered coordination across settings and services
- Better chronic care management

## Better Outcomes

- Health and function
- Independence and community inclusion

## Lower Costs

- Lower growth in per-person costs
- Better budget predictability

# What levers does MLTSS provide?

Accountable  
Entity

Reporting

Performance  
Measures

Performance  
Incentives

Rate Setting  
Methods

Sanctions



## **Leveraging Managed Long-Term Services and Supports to Accomplish System Objectives**

**Kari Bruffett, Secretary**

**Aquila Jordan, HCBS Program Director**

**Kansas Department for Aging and Disability Services**

# Before MLTSS

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Kansas Medicaid and CHIP had used managed care models for children and families since the 1990s. But Kansas Medicaid historically was not outcomes-oriented overall. The most complex consumers were in the fee-for-service model, with **services defined by the programs** they were in.

Fueled by fragmentation, costs rose at an annual rate of 7.4 percent over the decade of the 2000s. In Old Medicaid, budget concerns would trigger **rate reductions** and create **waiting lists** for certain services.

# Introducing MLTSS in Kansas

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Kansas developed KanCare, a coordinated managed care program for nearly all beneficiaries and services.

A centerpiece of KanCare, which launched in 2013, was **integrating managed long term services and supports (MLTSS) with physical and behavioral health.**

After an initial 13-month delay of the inclusion of MLTSS for members with intellectual or developmental disabilities (ID/DD), now **all HCBS services are included in managed care.**

# Goals for MLTSS

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- **Improve quality**
  - Integration of care, including health outcomes
  - Access
    - To HCBS
    - To physical health services
    - To BH services
  - Person-centeredness
- **Enable independence**
  - Avoidance of unnecessary institutionalization
  - Successful transitions back to the community
  - Competitive employment



# MLTSS Tools

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- Blended Long Term Care rate cells
  - Same capitated rate for members whether in SNFs or physical disability and frail elderly waivers
- Pay for Performance and other measures related to HCBS members
- Integration of risk for services regardless of setting – including NF and other institutions
- Comprehensive care management
- MCO contracting flexibility/ability to expand networks
- Addresses potential conflicts in legacy system
- Support for self-direction in the MLTSS model

# Challenges/Opportunities

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- SNF beneficiary counts have declined, but modestly.
  - Many members only become eligible for Medicaid/KanCare after they are already in a SNF
- Waiting lists
- IMD Exclusion
- Administrative challenges of using “in lieu of” services to reach outside of specific 1915(c) waiver services
  - Through first 6 months of CY 2015, MCOs had provided more than \$1 million of “in lieu of” services to > 600 members.
- Better health outcomes (lower ED utilization, more access to primary care), but continued service siloes

# Next Steps

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- Strengthening contract provisions related to key program outcomes
- Encouraging more quality-based contracting models with service providers
- Expanding employment programs through pending 1115 amendment
- Preparing for 1115 amendment to integrate all HCBS waiver services, removing siloes that limit access to services based upon program eligibility



# STATE OF TENNESSEE

Leveraging MLTSS  
to Accomplish System Objectives

September 1, 2015  
**HCBS Conference**



# MLTSS in Tennessee

- Managed care demonstration implemented in 1994
- Operates under the authority of an 1115 waiver
- *Entire* Medicaid population (1.4 million) in managed care
- 3 at-risk NCQA accredited MCOs (statewide in 2015)
- Physical/behavioral health integrated beginning in 2007
- LTSS for seniors and adults w/ physical disabilities in 2010
- MLTSS program is called “*CHOICES*”
- ICF/IID and 1915(c) ID waivers carved out; populations carved in
- New proposed MLTSS program component for I/DD for 2016: *Employment and Community First CHOICES*

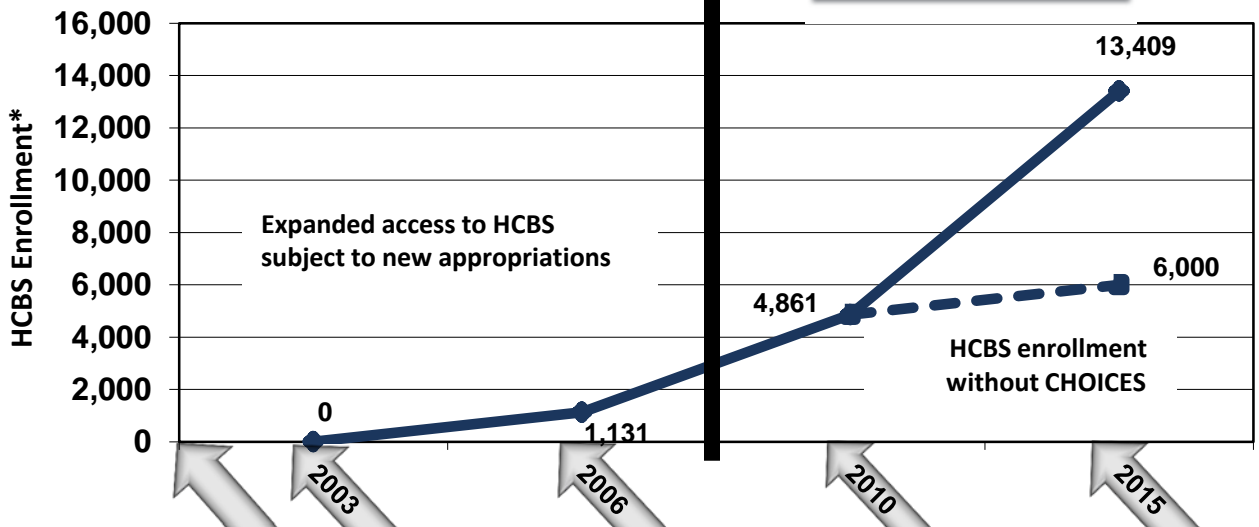
# Key Objectives of the CHOICES Program

- Improve coordination and quality of care (**Access**)
- Expand access to HCBS (**Lower Costs**)
  - Utilize existing LTSS funds to serve more people
  - Reduce/eliminate waiting list
- Rebalance system (**System Balance**)
  - Increase HCBS utilization
  - Delay/prevent NF placement)

# Aligning the Incentives

- Improve coordination and quality of care
  - Integration of benefits (physical and behavioral health and LTSS, including NF and HCBS)
    - **Single accountable entity**
  - Detailed care coordination requirements including **performance measures, reporting** and **sanctions**
- Expand access to HCBS/rebalance system
  - Blended capitation payment for NF eligible population
    - **Rate setting methods**
  - MFP **performance incentives** for transition and sustained community living, as well as system benchmarks – % HCBS vs. NF expenditures, consumer direction participation, community based residential alternative development

# Access to HCBS before and after



- **Global budget approach:**
  - Limited LTC funding spent based on needs and preferences of those who need care
  - More cost-effective HCBS serves more people with existing LTC funds
  - Critical as population ages and demand for LTC increases

No state-wide HCBS alternative to NFs available before 2003.

CMS approves HCBS waiver and enrollment begins in 2004.

Slow growth in HCBS – enrollment reaches 1,131 after two years.

HCBS enrollment at CHOICES implementation

Well over twice as many people who qualify for nursing facility care receive cost-effective HCBS without a program expansion request; additional cost of NF services if HCBS not available approx. \$250 million (federal and state).

**HCBS waiting list eliminated in CHOICES**

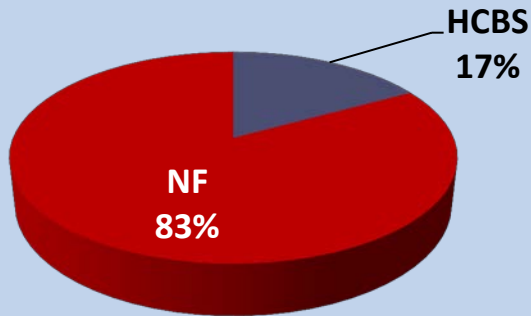


\* Excludes the PACE program which serves 325 people almost exclusively in HCBS, and other limited waiver programs no longer in operation.

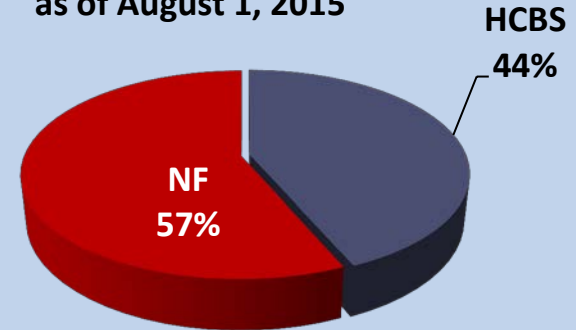


# Re-balancing LTSS Enrollment through the CHOICES Program

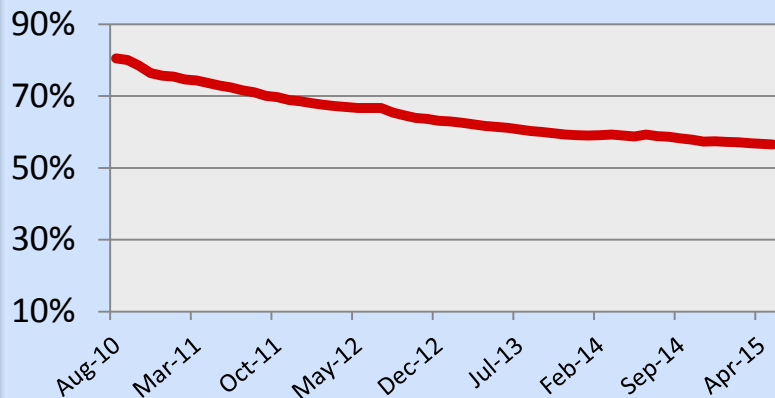
LTSS Enrollment before CHOICES Program (March/August 2010)



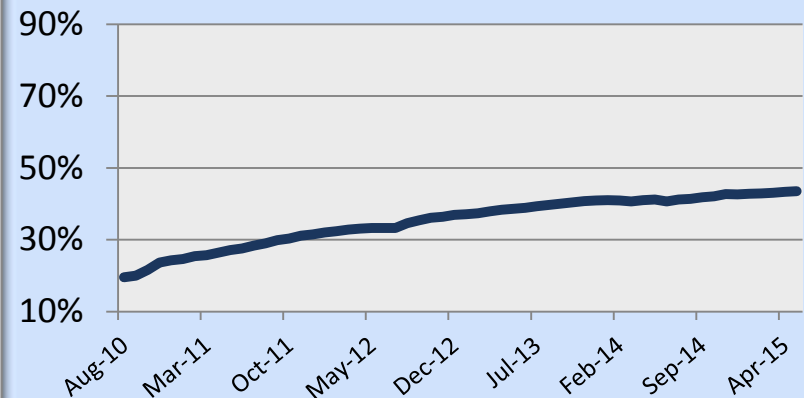
LTSS Enrollment as of August 1, 2015



Nursing Facility Enrollment



HCBS Enrollment



# Expanding Key System Objectives in CHOICES

## Better Experience/Better Outcomes

- Contract requirements regarding person-centered planning/supports, employment and community integration
- Invest in building health plan and provider capacity for person-centered planning and support delivery, employment and community integration
- Implement annual Individual Experience Assessment
- Leverage technology to gather point-of-service member satisfaction data with in-home HCBS
- Participate in National Core Indicators – AD to compare program and health plan performance
- Engage in system-wide payment reform to align payment with value
  - Primary care transformation
  - Episodes of care
  - LTSS

# Aligning incentives through integrated service delivery, benefit design, payment

- New Behavioral Health Crisis Prevention, Intervention and Stabilization services and Model of Support
  - Delivered under managed care program, in collaboration with I/DD agency
  - Focus on crisis prevention and in-home stabilization, sustained community living, reduced inpatient utilization
  - Performance measures (e.g., decrease in PRN use of anti-psychotics, decrease in crisis events, increase in in-place stabilization when crises occur, and decrease in inpatient psychiatric admissions and inpatient days) will be tracked and utilized to establish a VBP component (incentive or shared savings) for the reimbursement structure

# Aligning incentives through integrated service delivery, benefit design, payment

- *Employment and Community First CHOICES*
  - New MLTSS program component to be implemented in 2016
  - Promotes integrated employment and community living as the first and preferred outcome for individuals with I/DD
  - Outcome-based reimbursement for certain employment services
  - Reimbursement approach for other services will take into account provider's performance on key outcomes, including number of persons employed in integrated settings and # of hours of employment (after a reasonable period for data collection and benchmarking)



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**THANK YOU**

TennCare MCO contract available at:  
<http://www.tn.gov/assets/entities/tenncare/attachments/MCOStatewideContract.pdf>



# **Managed Care Long Term Services and Supports in Texas**

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**Gary Jessee, Chief Deputy Director for Program  
Operations**

**Medicaid and CHIP Division**

**Texas Health and Human Services Commission**

## MLTSS in Texas

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- About 86% of Texas Medicaid beneficiaries are served through managed care
  - About 578,000 in STAR+PLUS
- Recent Legislative Direction
  - Eliminate interest list for SSI recipients for HCBS STAR+PLUS Waiver
  - Carve in all behavioral health services
  - Carve in supported employment and employment assistance
  - Carve in nursing facility services

# MLTSS in Texas

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- Service Coordination
  - MCO employees provide specialized case management
  - Amount of service coordination delivered is based on a member's need
  - Changes were made to service coordination structure based on feedback obtained through quality activities
- Rebalancing Efforts
  - Money Follows the Person Demonstration
  - Participation in Community Transition Team meetings
  - MCO service coordinators as a “no wrong door”



# MLTSS Quality Initiatives

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- Nursing Facility Quality Initiatives
  - Nursing Facility Carve-in Quality Program
  - Quality Incentive Payment Program
  - Dual Eligible Integrated Care Demonstration Shared Savings Program
- Community MLTSS
  - Creation of MLTSS performance measures
  - Participating in the National Core Indicators-Aging and Disabilities survey initiative

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# Thank You!

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